

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-10 ISO-00 AF-10 ARA-16 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 NASA-04

SCI-06 EB-11 OIC-04 OTPE-00 DRC-01 /209 W

----- 077529

R 082026Z DEC 73

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 1907

INFO AMEMBASSY MOSCOW

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY BONN

USLO PEKING

AMCONSUL HONG KONG

AMEMBASSY VIENNA

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E.O. 11652: N/A

TAGS: TSPA, PFOR, UN, UR, PK, ID, GW, CH

SUBJECT: UN OUTER SPACE COMMITTEE (OSC) ENLARGEMENT

REF: (A) USUN 5447, (B) USUN 5439, (C) STATE 236841,
(D) USUN 5058 (ALL NOTAL)

1. OMNIBUS RES COSPONSORS PLUS USSR MET AM DEC 7 WITH
PROPONENTS OF OSC ENLARGEMENT INCLUDING PAKISTANI,
INDONESIAN, SUDANESE AND FRG DELOFFS FOR EXCHANGE OF
VIEWS ON ENLARGEMENT ISSUE. COMPREHENSIVE DISCUSSION IN
REASONABLY CORDIAL ATMOSPHERE REVEALED THAT AS-
PIRANTS TO OSC MEMBERSHIP WOULD NOT ACCEPT TEMPORIZING
FORMULATION CALLING FOR OSC CONSIDERATION OF QUESTION
AND RECOMMENDATION TO NEXT GA, EVEN WITH PREAMBULAR PARA
STATING GA DECISION IN PRINCIPLE TO ENLARGE CMTE.

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UNLESS EARLIER ACTION DIRECTED, PAKISTANI SPOKESMAN

INDICATED CLEAR INTENTION TO TABLE AMENDMENT ALONG LINES
REF (A).

2. COSPONSORS PLUS USSR AND FRG MET PM DEC 7 AT
AUSTRIAN MISSION. THEY AGREED UNANIMOUSLY, WITH VARYING
DEGREES OF RELUCTANCE, THAT REVISION OF ENLARGEMENT
PARAS IN RES WITH SOME ACCOMMODATION TO ASPIRANTS' VIEWS,
INCLUDING GA DECISION TO ENLARGE AND INITIATION OF IMPL-
MENTING ACTION, WAS NECESSARY TO WARD OFF IMMEDIATE RUN-
AWAY EXPANSION DIRECTED BY MAJORITY IN FIRST CMTE.

3. ACCORDINGLY, COSPONSORS DEVELOPED COUNTER-PROPOSAL
AFTER EXTENSIVE DISCUSSION OF SUCH KEY ENLARGEMENT
ASPECTS AS NUMBER, GEOGRAPHIC DISTRIBUTION, PRC MEMBER-
SHIP, AND MODALITIES INCLUDING TIMING HAD PRODUCED THESE
CONCLUSIONS:

(A) OFFER SHOULD BE FOR AN INCREASE AFFORDING OPPORTUNITY
FOR THE MOST INTERESTED ASPIRANTS TO FIND ROOM ON CMTE,
THUS REDUCING HAZARD THAT PRESSURE FOR FURTHER ENLARGE-
MENT WOULD RISE IN NEAR FUTURE. ALSO, THIS WOULD BE
BETTER BASIS FOR INSISTING THAT NO REGIONAL GROUP (I.E.
WEO'S) BE SHUT OUT OF INCREASE. THERE WAS BROAD
AGREEMENT THAT INCREASE SHOULD BE ROUGHLY PROPORTIONATE,
BUT NO MORE THAN THAT, TO INCREASE IN UN MEMBERSHIP
SINCE OSC ESTABLISHED IN 1961 (IN RANGE OF 30-35 PERCENT).

(B) UNDERSTANDING SHOULD BE REACHED THAT ALL REGIONAL
GROUPS WOULD SHARE IN INCREASE WHILE PREPONDERANCE WOULD
COME FROM AFRICA, ASIA AND LA. (GROUP AGREED 9 SEATS
SHOULD PROBABLY BE ALLOCATED 3 AF. 2 ASIAN, 2 LA, 1 WEO
AND 1 EE). IN THIS CONNECTION, USSR INDICATED THAT GDR
WAS INTERESTED IN JOINING. FRG, WHILE CLEARLY ASSUMING
IT WOULD BE FIRST WEO CANDIDATE, TRIED TO PRESERVE POSSI-
BILITY OF NETHERLANDS ALSO JOINING, BUT PROSPECTS FOR MORE
THAN ONE WEO OBVIOUSLY DIM.

(C) PRC SHOULD HAVE SEAT WHENEVER IT IS INTERESTED. IT
WOULD NOT BE ADVISABLE, HOWEVER, TO RESERVE VACANT
SEAT. (AUSTRIAN DELOFF SAID OSC CHAIRMAN JANKOWITSCH
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HAD RECENTLY RENEWED HIS INQUIRY AS TO CHINESE ATTITUDE
TOWARD JOINING; CHINESE REPLIED THERE NO PRESENT
INTEREST. NEVERTHELESS, SEVERAL COSPONSORS URGED THAT
JANKOWITSCH ASK AGAIN IN LIGHT OF NEW DEVELOPMENTS;
AUSTRIAN DELOFF AGREED TO RELAY REQUEST).

(D) NEW MEMBERS SHOULD BE NAMED BY GA PRESIDENT
AFTER CONSULTATION WITH OSC CHAIRMAN (WHO THUS COULD

CONVEY CMTE MEMBERS' VIEWS) AND REGIONAL GROUPS.

(E) IT WOULD BE HIGHLY UNDESIRABLE TO ATTEMPT TO ENLARGE OSC AGAINST DEADLINE OF SORT ADVOCATED BY PAKISTANIS (JAN 31, 1974). HOWEVER, TO GIVE SENSE OF MOTION TO PROCESS, NEW MEMBERS SHOULD BE NAMED IN TIME TO ATTEND SESSION OF OSC IN JULY 1974. THEIR PARTICIPATION IN PRECEDING SESSIONS OF OSC SUBSIDIARY BODIES WOULD, WITH POSSIBLE EXCEPTION OF FRG, NOT BE EASY IN VIEW OF COMPLEXITY OF SUBJECT MATTER TO BE TAKEN UP. (IN THIS CONNECTION ITALIAN SUGGESTION THAT SPECIFIC PROSPECTIVE NEW MEMBERS BE INVITED TO ATTEND SUBSIDIARIES' SESSIONS AS OBSERVERS WAS REJECTED ON GROUNDS THIS WOULD AUTOMATICALLY STIMULATE PRESSURE FOR FURTHER ENLARGEMENT. IT WAS NOTED THAT ALL UN MEMBERS ENTITLED TO ATTEND OPEN SESSIONS OF ALL UN BODIES).

4. COUNTERPROPOSAL READS AS FOLLOWS: (PREAMBULAR PARA): "BEARING IN MIND THAT SINCE THE COMMITTEE ON THE PEACEFUL USES OF OUTER SPACE WAS ESTABLISHED IN 1961, THE MEMBERSHIP OF THE UNITED NATIONS HAS BEEN CONSIDERABLY INCREASED AND A CORRESPONDING ENLARGEMENT OF THE COMMITTEE IS THEREFORE DESIRABLE". (OP PARA): "DECIDES TO ENLARGE THE MEMBERSHIP OF THE COMMITTEE ON THE PEACEFUL USES OF OUTER SPACE AND REQUESTS THE PRESIDENT OF THE GENERAL ASSEMBLY, IN CONSULTATION WITH THE REGIONAL GROUPS AND WITH THE CHAIRMAN OF THE COMMITTEE ON THE PEACEFUL USES OF OUTER SPACE TO DESIGNATE, AT AN EARLY DATE BUT NOT LATER THAN MAY 15, 1974, NOT MORE THAN NINE ADDITIONAL MEMBERS, TAKING INTO ACCOUNT THE PRINCIPLE OF EQUITABLE GEOGRAPHICAL DISTRIBUTION."

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5. AUSTRIAN DELOFF UNDERTOOK TO CONVEY THIS PROPOSAL TO INDONESIANS DEC. 8. IF ASPIRANTS AGREE TO IT, TEXT WILL BE TABLED AS REVISION TO OMNIBUS RES DEC. 10, WITH VOTING EXPECTED DEC. 11. ASPIRANTS WOULD BE ASKED TO JOIN AS COSPONSORS OF REVISED RES.

6. IN LIGHT OF OBVIOUS INEVITABILITY OF OSC ENLARGEMENT IN SOME MANNER, MISSION RECOMMENDS THAT U.S. REMAIN COSPONSOR OF RES IF IT REVISED PER PARA 4 ABOVE. WE STRONGLY BELIEVE THIS BEST RESULT OBTAINABLE UNDER CIRCUMSTANCES, AND THAT OSC THUS ENLARGED WOULD RETAIN ITS PROVEN CAPACITY FOR CONSTRUCTIVE ACCOMPLISHMENT UNDER CONSENSUS PROCEDURE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEMBERSHIP, COMMITTEES, SPACE AGREEMENTS, UNGA RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 08 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: hilburpw
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN05490
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731235/aaaaazys.tel
Line Count: 169
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: (A) USUN 5447, (B) USUN 5439, (C) ST, ATE 236841
Review Action: RELEASED, APPROVED
Review Authority: hilburpw
Review Comment: n/a
Review Content Flags:
Review Date: 25 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <25-Jul-2001 by shawdg>; APPROVED <01-Oct-2001 by hilburpw>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UN OUTER SPACE COMMITTEE (OSC) ENLARGEMENT
TAGS: TSPA, PFOR, UR, PK, ID, GE, CH, UNGA, OUTER SPACE COMMITTEE, OSC
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005